

**BEFORE THE PUBLIC UTILITIES COMMISSION  
OF THE STATE OF COLORADO**

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**IN THE MATTER OF THE APPLICATION OF )  
PUBLIC SERVICE COMPANY OF COLORADO ) DOCKET NO. 11A-\_\_\_E  
FOR APPROVAL OF ITS 2012 RENEWABLE )  
ENERGY STANDARD COMPLIANCE PLAN )**

**DIRECT TESTIMONY OF KURTIS J. HAEGER**

**ON**

**BEHALF OF**

**PUBLIC SERVICE COMPANY OF COLORADO**

**May 13, 2011**

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DIRECT TESTIMONY AND EXHIBITS OF KURTIS J. HAEGER

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1 A. Yes. A description of my qualifications, duties, and responsibilities is included  
2 as Attachment A.

3 **Q. WHAT IS THE PURPOSE OF YOUR DIRECT TESTIMONY?**

4 A. The purpose of my testimony is to provide support for Sections 5, 6, 7 and 8  
5 of the Company's 2012 Renewable Energy Standard Compliance Plan  
6 ("Compliance Plan" or "Plan"). In doing so I will explain the Company's plan,  
7 presented in Section 5, for acquiring additional Non-DG and Wholesale DG in  
8 the 2012 and 2013 timeframe, the calculation of the Windsource premium  
9 presented in Section 6, the calculation of the Retail Rate Impact presented in  
10 Section 7, including the modeling assumptions and the incremental cost of  
11 Eligible Energy Resources used in the Strategist model runs and the  
12 presentation and support of Tables 7-1 through 7-5. I will first start with a  
13 brief background on what cost analysis is performed in developing the 2012  
14 Compliance Plan and how this cost data contained in Sections 6 and 7 was  
15 derived.

16 *1. BRIEF BACKGROUND ON MODELING*

17 **Q. WHAT COST ANALYSIS IS PERFORMED FOR THE DEVELOPMENT OF**  
18 **THE COMPLIANCE PLAN?**

19 A. There are two primary sections of the compliance plan where cost analysis is  
20 performed and presented. In Section 6 the Company provides summary data  
21 related to the generation production costs associated with valuing the  
22 Renewable Energy Credits ("RECs") the Company sells to participants in the  
23 voluntary Windsource Program. In Section 7, Tables 7-1 through 7-5 of the

1 compliance plan, high level outputs of various model runs used to calculate  
2 the incremental cost of the renewable energy resources that Company has  
3 acquired to satisfy the Renewable Energy Standard (“RES”) are presented.  
4 This cost analysis is ultimately used to determine the overall retail rate impact  
5 of the RES for customers. Underlying the summary and high level cost data  
6 presented in these sections are many assumptions and calculations.

7 **Q. HOW DO YOU PERFORM THE COST ANALYSES PRESENTED IN THE**  
8 **2012 COMPLIANCE PLAN?**

9 A. The Company used a proprietary model called “Strategist” to develop the cost  
10 analyses used in preparation of the compliance plan. This model is  
11 essentially a big, fast and smart adding machine that calculates the  
12 Company’s total cost of generating electricity. Strategist was designed to  
13 focus on two primary drivers, the cost of acquiring the necessary resources to  
14 meet the load obligation on peak load days and the cost of producing the  
15 energy necessary to serve the customers’ hourly and daily energy needs.  
16 The benefit of the Strategist model is that it takes into account both of these  
17 major cost components and allows the Company to evaluate either the costs  
18 associated with the selection of new resources or the costs associated with  
19 the operation of our existing generation fleet. Although the Strategist model  
20 allows the Company to analyze the production and acquisition costs of its  
21 entire system, it can also be used to isolate or identify the generation  
22 production cost of very specific resources within the Company’s generation  
23 portfolio.

1                   Strategist is a very sophisticated and rather complicated model that  
2 requires hundreds of inputs and assumptions including a forecast of the  
3 energy and capacity needs of the system, the operating parameters of each  
4 of the power plants, the cost of buying and transporting natural gas and coal  
5 to the various power plants, the efficiency of its power plants, the cost of  
6 staffing and operating the power plants, the cost of energy and capacity  
7 purchased from other utilities, independent power producers and the market,  
8 as well as many other variables that affect the operation and cost of our  
9 electric system.

10 **Q.   HOW DOES THE STRATEGIST MODEL RELATE TO THE OPERATION OF**  
11 **THE COMPANY’S ELECTRIC SYSTEM?**

12 A.   Public Service’s electric system is very dynamic, changing minute-by-minute  
13 as customer usage changes. To meet the real time electric load of our  
14 customers, Public Service must ramp up or down the production of energy at  
15 the various power plants that are under the Company’s control in response to  
16 these changes. In addition to responding to changing customer loads, Public  
17 Service must also continuously modify the operations of its generation fleet to  
18 account for the varying levels of intermittent energy production that results  
19 from resources like wind and solar. Since the production of wind energy and  
20 solar energy is generally the result of atmospheric conditions, it too is  
21 changing all of the time. This constant effort of chasing load and variable  
22 generation by modifying the operations of the Company’s other sources of  
23 electric generation is referred to as dispatching the system. Strategist uses all

1 of the inputs and assumptions built into the model to simulate this real time  
2 dispatch function of the system.

3 In analyzing resource acquisitions for the system, Public Service must  
4 take into account both the capital and operating costs of the system in  
5 addition to the energy costs associated with the real time dispatch of the  
6 system. The Strategist model also has the ability to calculate all of these  
7 costs and to balance or optimize these costs in a way to generate an estimate  
8 of the least cost generation plan for the Company. When presented with  
9 different generation scenarios, Strategist will perform hundreds of different  
10 model runs in an attempt to identify the least cost options for selecting and  
11 operating various resources. Since Strategist has the ability to simulate or  
12 model both generation production costs and resource acquisition costs, the  
13 Company can see the relative cost differences between various projected  
14 future states or resource mixes.

15 In the development of the RES Compliance Plan, the two states that  
16 are of primary interest are the “RES Plan” – a future state with new renewable  
17 energy additions at varying levels to meet or exceed the RES Standard -- and  
18 the “No RES Plan” – a future state in which those same customer demands  
19 are met by removing the new renewable resources and replacing them with  
20 non-renewable resources or re-dispatching the existing resources to meet the  
21 same level of customer energy needs. The cost difference between these  
22 two states or plans estimates the incremental cost of the one set of resources  
23 compared to the other set of resources. The purpose of comparing the RES

1 and No RES plans in Strategist for the RES Compliance Plan is to determine  
2 if there is an additional cost, and to quantify any additional cost, of using the  
3 Company's existing renewable resources or to aid in the evaluation of  
4 whether the Company should acquire additional renewable resources as  
5 compared to using non-renewable resources like gas-fired or coal-fired  
6 generation.

7 **Q. WHAT DO YOU DO WITH THE COST DATA ONCE THE STRATEGIST**  
8 **MODEL HAS BEEN DEVELOPED?**

9 A. We use the Strategist output to calculate the rate charged to our Windsource  
10 customers, presented in Section 6, and we use it to determine the retail rate  
11 impact of the renewable energy used to comply with the RES, presented in  
12 Section 7 of the compliance plan.

13 **II. ACQUISITION PLANS (SECTION 5)**

14 **Q. IS THE COMPANY PROPOSING TO ACQUIRE ADDITIONAL NON-DG**  
15 **AND WHOLESALE DG RESOURCES IN CONJUNCTION WITH THE 2012**  
16 **COMPLIANCE PLAN?**

17 A. No. Although the Company is requesting the approval for the acquisition of  
18 incremental Retail DG acquisitions for 2012 and 2013, as discussed by  
19 Witness Kittel, Public Service is not proposing in the 2012 RES Compliance  
20 Plan the acquisition of additional Non-DG or Wholesale DG resources. As a  
21 result of Non-DG and wholesale DG already on-line and the acquisition of 700  
22 MW of additional wind resources and 60 MW of solar resources that were  
23 approved in the 2007 Colorado Resource Plan, which are scheduled to just

1 start coming on-line in 2011, the Company is already in the position to meet  
2 or exceed compliance for these categories of the Renewable Energy  
3 Standard (“RES”) through 2013 and much further into the future. In addition,  
4 the size of resources that the Company would likely consider to acquire for  
5 the Non-DG exceed 30 MW in size. Commission Rules require these larger  
6 resources to be acquired in a resource plan and not in a RES compliance  
7 plan. Likewise, Wholesale DG categories of the RES are more likely to be  
8 large enough (approaching 30 MW size resources) to possibly impact the  
9 selection of resources that should be considered in the Company’s 2011  
10 Resource Plan. Therefore the Company believes it is more appropriate to  
11 defer the decisions regarding the acquisition of additional utility scale solar  
12 and wind projects until the 2011 Resource Plan. Delaying this acquisition  
13 decision will allow the Commission and interested parties to consider these  
14 future acquisitions in a docket in which more information about the entire  
15 Public Service system is scheduled to be considered.

16 **Q. WILL THE TIMING OF THE 2011 RESOURCE PLAN RESULT IN ANY**  
17 **RISK OF PUBLIC SERVICE NOT COMPLYING WITH THE RES?**

18 A. No. Based on the Company’s current balance of Renewable Energy Credits  
19 (“RECs”) described in Section 4 and the additional RECs that are expected to  
20 be generated from the existing generation and the addition of 700 MW of wind  
21 and 60 MW of wholesale DG solar that is scheduled to come on-line over the  
22 next two years, the Company is not at risk of failing to comply with the RES  
23 through the planning horizon.

1                   **III. WINDSOURCE PREMIUM CALCULATIONS (SECTION 6)**

2   **Q.   PLEASE PROVIDE AN OVERVIEW OF THE METHOD USED TO**  
3       **CALCULATE THE PREMIUM ASSOCIATED WITH WINDSOURCE**  
4       **PRODUCT.**

5   A.   The calculation of the Windsource premium is based on the concept that the  
6       premium will be equal to the average incremental cost of adding new  
7       renewable energy resources to the Company's system that could generate  
8       RECs to replace the RECs being used for the Windsource program. The  
9       average incremental cost of adding renewable energy to the Company's  
10      system is calculated in a similar fashion of how the Company determines the  
11      retail rate impact for the RESA, by determining the incremental cost, above  
12      avoided cost, of new Eligible Energy Resources that may be acquired in the  
13      future. This methodology is also the same methodology the Commission  
14      approved in Docket No. 08A-260E and that the Company used in developing  
15      the Windsource premium used and approved in the 2010 Compliance Plan  
16      (Docket No. 09A-772E) and what was presented in the December 14, 2010  
17      filing that reaffirmed the Windsource rate of \$21.58/MWh.

18   **Q.   WHAT IS THE WINDSOURCE PREMIUM CALCULATION THAT PUBLIC**  
19      **SERVICE IS PROPOSING IN THE 2012 - 2013 COMPLIANCE PLAN?**

20   A.   Based on using the same analytical methodology previously approved, the  
21      Company demonstrates the expected incremental cost of acquiring additional  
22      renewable resources is within the plus or minus 20 percent bandwidth of the  
23      current Windsource rate, and therefore the Company is proposing to keep the

1 Windsource rate at its current value of \$21.58/Mwh. Exhibit 6.1 (volume 2) of  
2 the Plan provides the development of the incremental cost of the possible  
3 additions of new renewable resources in the future that could be used to  
4 replace the RECs being sold in the Windsource program. The expected  
5 incremental cost of adding additional renewable resources to the Public  
6 Service system was determined to be approximately \$22.32/MWh. Taking  
7 into account that customers already receive 12 percent renewable energy in  
8 their traditional service, Public Service reduces the incremental cost of adding  
9 more renewable energy by this 12 percent, resulting in a Windsource  
10 premium of \$19.64/MWh. The calculation of the new Windsource premium of  
11 \$19.64/MWh is approximately 9 percent lower than the existing Windsource  
12 premium. In keeping with Commission Decisions No. C10-1033 and C10-  
13 1221, because this new premium is within the 20 percent bandwidth of the  
14 existing premium approved by the Commission, the Company is proposing to  
15 continue to use the existing Windsource rate through 2013 or until a final  
16 order is published on a future RES compliance plan.

17 **Q. PLEASE IDENTIFY THE MODELING ASSUMPTIONS USED IN THE**  
18 **WINDSOURCE PREMIUM CALCULATIONS.**

19 A. The Windsource premium for the 2012 Compliance Plan was developed by  
20 taking the Strategist model that was based on the Company's 2012 RES plan  
21 (referred to as the "base RES model" in the following discussion and includes  
22 all of the renewable resources acquired from the 2007 Colorado Resource  
23 Plan), and adding another 100 MW of wind resources in each of 2013, 2014

1 and 2015. This “modified” RES model was then compared to the base RES  
2 model to determine the average incremental cost over the next five years of  
3 adding of the three 100 MW wind projects in 2013, 2014 and 2015. The  
4 assumptions used in developing these models, for both the base RES model  
5 and the modified RES model, are consistent with the methodology used in the  
6 approved 2007 Resource Plan, including updated coal, gas and load  
7 forecasts, with the exception of the timing associated with potential carbon  
8 legislation.

9 When we consider the impact of legislation controlling emissions of  
10 carbon dioxide, we typically do so by imputing a carbon proxy cost into  
11 Strategist. One of the functions within Strategist is to calculate the emissions  
12 generated at each power plant. By inputting a carbon proxy cost, Strategist  
13 will calculate the estimated cost of carbon emissions for all of the generation  
14 that results in a carbon emission. The imputation of a carbon proxy cost has  
15 the effect of increasing the cost of fossil fuel generation in comparison to wind  
16 and solar generation. Through the years, we have had varying assumptions  
17 and sensitivity around this carbon proxy cost. Although the Company  
18 presents a “no-carbon” view in Table 7-3 (which means no carbon proxy cost  
19 used) and a “2014 carbon” view in Table 7-4, (which means that the carbon  
20 proxy cost starts to be applied in 2014 and the carbon proxy cost escalates at  
21 7%/year thereafter), Public Service does not currently expect carbon  
22 legislation to go into effect in 2012 or 2013, the time period for which the  
23 proposed Windsource premium would be in effect. As a result, the proposal

1 to use the no-carbon view for calculating the Windsource premium makes  
2 sense in this case.

3 In addition to the changes in the timing of potential carbon legislation,  
4 the Company is proposing to use a wind price that does not include the  
5 Production Tax Credit ("PTC") currently available to wind developments that  
6 can be in-service by the end of 2012. Since the current PTC's for wind are  
7 set to expire at the end of 2012 and would not currently be available for any  
8 additional wind resources that may be added to the system between 2013  
9 and 2015 to replace the RECs being used to supply the Windsource program,  
10 the Company is proposing to use a non-PTC price in the modeling of the  
11 three 100 MW wind additions being used to calculate the incremental cost for  
12 the Windsource program.

13 **Q. ONCE THE INCREMENTAL COST FOR THE WINDSOURCE PREMIUM IS**  
14 **CALCULATED, WHAT IS THE FINAL STEP TO DETERMINE THE ACTUAL**  
15 **WINDSOURCE PREMIUM?**

16 A. Keeping with the previously approved methodology of calculating the final  
17 Windsource premium, the Company assumes that all Windsource customers  
18 will subscribe at the 100 percent level. Realizing that all customers will  
19 receive 12 percent of their energy from renewable resources in the  
20 Company's overall portfolio, customers need only 88 percent of their energy  
21 in 2012 and 2013 from Windsource to become 100 percent renewable. To  
22 account for the fact that for a customer subscribing to Windsource at the 100  
23 percent level needs only 88 percent of additional renewable energy, the

1 Windsource rate that is applied to 100 percent of the customer energy usage  
2 must be adjusted downward. The mathematical calculation to make this  
3 adjustment requires the incremental cost of the future renewable resources  
4 (\$22.32/MWh) be multiplied by the 88 percent, the percentage of renewable  
5 energy to be acquired, to determine the final Windsource premium ( $\$22.32 * 0.88 = \$19.64/\text{MWh}$  final Windsource premium) that we be used to bill a  
6 customer at the 100 percent Windsource level.  
7

#### 8 **IV. RETAIL RATE IMPACT METHODOLOGY**

9 **Q. PLEASE DESCRIBE HOW PUBLIC SERVICE CALCULATES THE RETAIL**  
10 **RATE IMPACT TEST.**

11 A. Although Section 7 provides a full description of how the Company calculates  
12 the retail rate impact, I will provide a brief summary of these calculations.  
13 Rule 3661(h) sets forth the basic method for calculating the retail rate impact.  
14 Public Service follows this rule in setting up its models (as described above  
15 the Company uses the Strategist model to perform its cost analyses for the  
16 compliance plans) to determine the difference in costs between two  
17 alternative scenarios of electric resources over the RES Planning Period. The  
18 first scenario is a RES Plan that includes the new eligible energy resources  
19 that are being added during the RES Planning Period. This model run would  
20 include the possible addition of more wind or solar resources in the RES  
21 planning period. The second scenario, the No RES Plan, is a similar model  
22 run but with those new renewable resources removed and replaced by non-  
23 renewable resources. The No RES Plan model run would be constructed by

1 replacing the wind and solar resources that were being evaluated with  
2 capacity and energy made available from new non-renewable resources,  
3 such as additional gas-fired capacity (either combustion turbine or combined  
4 cycle generation), and/or re-dispatching the existing resources within  
5 Strategist to satisfy the energy needs of the system without the inclusion of  
6 the new renewable resources. A comparison of the annual cost of the RES  
7 Plan model run to the annual costs for the No RES Plan model run results in  
8 the incremental cost of the Eligible Energy Resources and forms the basis for  
9 the costs that will be paid for out of the RESA account and the overall retail  
10 rate impact. The avoided cost, or the cost that is included in both the RES  
11 and No RES model runs, is paid for out of the ECA account.

12 **Q. PLEASE DESCRIBE THE MODELING ASSUMPTIONS THAT WERE USED**  
13 **TO DEVELOP THE INCREMENTAL COSTS TO BE BORNE BY THE RESA**  
14 **AND TO BE INCLUDED IN THE RETAIL RATE IMPACT TEST.**

15 A. The RES Plan and No RES Plan model runs were developed using the same  
16 methodology as was approved for the 2007 Colorado Resource Plan, with the  
17 exception of the timing associated with the possible implementation of carbon  
18 legislation. Due to the uncertainty of the timing of implementing legislation to  
19 control or limit carbon dioxide emissions, the Company is providing Table 7-3,  
20 as its primary case of the retail rate impact, without any carbon proxy costs.  
21 In the alternative, the Company is including Table 7-4, which includes a  
22 carbon proxy cost assumption of \$20 per ton beginning in 2014, escalating at  
23 7 percent annually. Although the carbon proxy cost in the Company's last

1 major resource planning case approved by the Commission, the Clean Air  
2 Clean Jobs Act application in Docket No.10M-245E, was based on the 2014  
3 carbon proxy cost as outlined in Table 7-4, Public Service now believes that a  
4 start date for implementing some form of carbon legislation by the beginning  
5 of 2014 is less clear. In addition, since the Company is proposing to defer the  
6 issue of acquiring additional utility scale renewable resources until the 2011  
7 Resource Plan, all parties in that proceeding will have ample opportunity to  
8 voice their opinions as to the timing and escalation of any carbon proxy cost  
9 and have that decision apply to future large resource selection decisions. As  
10 a result, and keeping in mind that the focus of this 2012 RES Compliance  
11 Plan is primarily the retail DG to be acquired in 2012 and 2013, the Company  
12 is proposing to use the incremental cost data from Table 7-3 to determine the  
13 retail rate impact for the 2012 RES Compliance Plan.

14 **Q. PLEASE SUMMARIZE THE PURPOSE OF THE TABLES INCLUDED IN**  
15 **VOLUME 2 OF THE 2012 COMPLIANCE PLAN AND THE EXPLAIN**  
16 **INFORMATION PRESENTED IN THE TABLES.**

17 A. Table 7-1 is a summary of the total system cost of the RES Plan and No RES  
18 Plan model runs without any carbon proxy cost (Table 7-2 is a similar table  
19 with the 2014 carbon proxy cost). The difference between these two model  
20 runs is equal to the "Modeled RES Incremental Cost." The "Total Renewable  
21 Energy Costs" (also shown as column P on Table 7-3 and 7-4) column is  
22 equal to the total cost of the renewable energy from resources that are not  
23 locked down from previous proceedings and the on-going incremental costs

1 from resources that have been locked down by previous proceedings. The  
2 “Derived ECA Costs” (also shown as column R on Table 7-3 and 7-4) is  
3 calculated by taking the “Total Renewable Energy Costs” and subtracting the  
4 “Modeled Incremental RES Cost” and the “On-going Cost.” The “On-going  
5 Cost” (also shown as column L on Table 7-3 and 7-4) is the incremental cost  
6 of those renewable resources that were locked down in a previous  
7 proceeding.

8       ▪ Table 7-3 (Table 7-3 does not include a carbon proxy cost while Table  
9 7-4 includes a carbon proxy cost starting in 2014) is a summary of the  
10 individual components that ultimately impact the RESA account.  
11 Although a more thorough discussion of the various columns on Tables  
12 7-3 and 7-4 are included in Section 7 of Volume 1, I will provide a  
13 general high level overview of these tables.

14       ▪ Columns B through E represents the total cost of renewable resources  
15 that have not been locked down by previous proceedings and have  
16 been included in the RES and No RES comparison. Column F, “Total  
17 RES Renewable Energy Costs” is the summation of the costs shown in  
18 columns B through E.

19       ▪ Columns G, H and I are the credits or revenues to the RESA account.

20       ▪ Columns K through O are the individual cost components of the RESA  
21 account and include the modeled incremental cost of resources not  
22 locked down and that were included in the RES and No RES cost  
23 comparison, the on-going incremental costs of the resources that have

- 1           been locked down in previous proceedings and other program and  
2           administrative costs.
- 3           ▪ Column P is the addition of column F and column L and represents the  
4           total cost of the renewable resources.
  - 5           ▪ Column Q is the addition of columns J through L and represents the  
6           total incremental cost of the renewable resources that will be funded by  
7           the RESA.
  - 8           ▪ Column R is the difference between columns P and Q and represents  
9           the cost component of the renewable resources that are funded out of  
10          the ECA.
  - 11          ▪ Column S is the jurisdictional split of the renewable costs that are  
12          borne by the wholesale customers.
  - 13          ▪ Columns T and U are columns that sum the total RESA revenues and  
14          costs, while column V is the difference between the RESA revenues  
15          and the costs.
  - 16          ▪ Columns W, X and Y include the interest calculations for the deferred  
17          balance, and the on-going deferred balance calculations.
  - 18          ▪ Columns Z and AA are the same as columns G and Y but where the  
19          RESA funding has been eliminated in 2018. These additional columns  
20          are presented purely as a sensitivity to demonstrate the impact of  
21          reducing RESA funding in the future.

1           ▪ Table 7.5 provides the incremental cost of resources that have been  
2           locked down in previous proceedings or those resources that the  
3           Company is requesting to be locked down in this proceeding.

4 **Q. ARE ALL RESOURCES TREATED THE SAME IN CALCULATING THE**  
5 **RETAIL RATE IMPACT?**

6 A. No. In accord with Commission Rules and Decisions, some older resources  
7 are included in both the RES and no RES Plan and other resources have had  
8 their incremental costs determined in a prior plan so that they are “locked  
9 down” in this plan.

10 **Q. HOW DOES THE COMPANY DECIDE WHICH RESOURCES TO INCLUDE**  
11 **IN THE RES AND NO RES PLAN COMPARISON AND WHICH**  
12 **RESOURCES ARE LOCKED DOWN?**

13 A. To determine the Eligible Energy Resources and costs to be included in the  
14 RES and No-RES Plan modeling runs, one must consult Commission Rules  
15 and also look back over prior Commission decisions to determine which costs  
16 are to be included and at what level. In a number of prior proceedings, the  
17 Commission has locked down the incremental costs of certain Eligible Energy  
18 Resources for certain periods of time. “Locked down” incremental costs  
19 means that the specific \$/MWh rate or total annual incremental cost for a  
20 specific resource has been separately identified and set for a specific period  
21 of time and that these incremental cost calculations would be “locked down”  
22 and would not be revisited or re-determined in an annual RES compliance  
23 plan filing until the lock-down expires. The Commission’s lock-down rule is

1 Rule 3661(h)(V). The purpose of the lock-down rule is to provide the utility  
2 with some certainty as to the incremental costs of resources already acquired  
3 that will be charged against the RESA account during the lock-down years,  
4 thereby facilitating the planning for the acquisition of additional renewable  
5 resources.) Table 7-5 in the Volume 2 of the 2012 Compliance Plan  
6 highlights the various resources whose incremental costs have been locked-  
7 down or are proposed to be locked-down for the purpose of calculating the  
8 retail rate impact. Below is a discussion of these various segments of the  
9 RES portfolio.

10 *1. RESOURCES COMMENCING SERVICE PRIOR TO JULY 2, 2006*

11 Rule 3661 (h)(III) considers all Eligible Energy Resources whose acquisition  
12 commenced prior to July 2, 2006 to be considered “sunk” resources that are  
13 to be included in both the RES Plan and the No RES Plan, such that they do  
14 not factor into the calculation of the overall incremental costs of the Eligible  
15 Energy Resources. These resources include Company-owned hydroelectric  
16 plants, and certain wind resources (Cedar Creek I, Colorado Green, Foote  
17 Creek, Login, Peetz, Spring Canyon, and Twin Buttes).

18 *2. RESOURCES LOCKED DOWN IN DOCKET NO. 08A-532E*

19 In Docket No. 08A-532E in Decisions No. R09-0549 and C09-1037, the  
20 Commission approved “locking down” the incremental costs of the  
21 Solar\*Rewards contracts placed into service in 2007 and 2008, along with a  
22 central station solar project, the SunE Alamosa project, for the life of the

1 agreements. See Table 7-5 “2009 Plan Ongoing costs.” In this way the  
2 allocation of the cost of this renewable generation between ECA and RESA is  
3 fixed for the life of these assets or agreements. As a result we fix the portion  
4 of the cost of these resources that has been allocated to the RESA in  
5 analyzing the retail rate impact.

6 *3. RESOURCE LOCKED DOWN IN DOCKET NO. 09A-772E*

7 In Docket No. 09A-772E, Decision No. R10-0586 and C10-1033, the PUC  
8 approved locking down of the incremental costs associated with the 2009  
9 Solar Rewards program (through 9/1/2009), along with the Northern Colorado  
10 Wind I and Northern Colorado Wind II projects. These projects were  
11 originally locked down through 2014, but in this docket we consider them to  
12 be locked down through 2016, or until a final order is published in conjunction  
13 with the resource and RES compliance plans expected to be filed on October  
14 31, 2015. The change in the lock down period is the result of the Commission  
15 approving final modifications to the RES rules on December 30, 2010. (See  
16 Rule 3661(h) (V)). See also Table 7-5 for the locked down value of the  
17 incremental costs of these resources.

18 *4. RESOURCES PROPOSED TO BE LOCKED DOWN IN THE 2012 RES*  
19 *COMPLIANCE PLAN*

20 In this filing the Company is requesting to lock down the incremental costs of  
21 those resources that were selected as a result of the 2007 Electric Resource  
22 Plan, which are Greater Sandhill, Cedar Creek II, Cedar Point Wind, San Luis  
23 Solar and the wind project selected out of the 2011 Wind RFP. The

1 incremental costs of these resources are shown in Table 7-5. The  
2 incremental costs of these resources were developed using the no carbon  
3 scenario presented in Table 7-3.

4 **Q. WHAT ARE THE RESULTS OF THE COMPANY'S RETAIL RATE IMPACT**  
5 **STUDY?**

6 A. Column Y of Table 7-3 (Rolling Balance – Deferred) shows that the RESA  
7 balance is expected to be in a deficit position through 2016. Based upon the  
8 current modeling assumptions, the negative RESA account grows to a  
9 negative balance of approximately \$78 million by the end of 2013, before  
10 reversing course and achieving a positive balance of approximately \$23  
11 million by the end of 2017. In keeping with the Company's request to lock  
12 down the incremental costs of the majority of the Eligible Energy Resources  
13 that are in the Company's generation portfolio, the projections of the RESA  
14 balance shown on Table 7-3, for the years of 2012 through 2016, will be for  
15 the most part locked down at the levels identified in Table 7-3. The only  
16 resources that will not be locked down through 2016 will be the incremental  
17 costs of the on-going Solar\*Rewards program for those systems that were  
18 installed in 2010, those that will be installed in 2011 through 2016, and small  
19 Eligible Energy Resources that have not been requested to be locked down.  
20 These small renewable resources are listed on the bottom of Table 7-5.

21 **Q. WILL A CHANGE IN NATURAL GAS PRICES OR OTHER MARKET**  
22 **CHANGES IMPACT THE RESA IN THE YEARS OF 2012 THROUGH 2016**  
23 **BASED ON THE COMPANY'S PROPOSAL?**

1 A. No, a change of gas prices or other market assumptions will not impact the  
2 RESA account balance through 2016. Within the modeling, the only variables  
3 that have the opportunity to really impact the RESA account balance through  
4 2016 are the actual level of energy that is produced at each of the renewable  
5 energy facilities and the impact of small projects not locked down. I will later  
6 discuss other matters that could impact the overall RESA balance. Since the  
7 incremental cost of the Eligible Energy Resources is locked down on a per  
8 unit basis (\$/MWh), the only variable that is not locked down is the actual  
9 generation quantity. As a result, the RESA balance projections shown on  
10 Table 7-3 for the years of 2012 through 2016 will become the RESA balance  
11 as we move forward through this five year period.

12 **Q. CAN YOU IDENTIFY THE DRIVING FACTORS THAT RESULTED IN THE**  
13 **RESA ACCOUNT ACHIEVING SUCH A LARGE NEGATIVE BALANCE AS**  
14 **IDENTIFIED IN TABLE 7-3?**

15 A. Yes, the primary drivers for the negative RESA balance through 2011 were  
16 the up-front incentives formerly provided for on-site solar facilities in the  
17 Solar\*Rewards program. With the modifications to this program going  
18 forward resulting from the Settlement in Docket No. 11A-135E and as carried  
19 forward in this 2012 RES Compliance Plan, which convert upfront payments  
20 to for pay-for-performance over time, the Company does not anticipate the  
21 Solar\*Rewards program costs to be a significant issue for the RESA account  
22 in 2012 and beyond.

1           The primary driver for the RESA account continuing to become more  
2 negative in 2012 through 2014 are the incremental cost of the larger  
3 renewable resources selected in the 2009 All-Source solicitation. As these  
4 resources get placed into service in 2011 through 2012, the incremental costs  
5 of these resources significantly impact the RESA account in the near term.  
6 Table 7-5 demonstrates the impact of these individual resources on the RESA  
7 account for the years of 2012 through 2016.

8 **Q. IS THERE A RISK THAT THE RESA BALANCE COULD BECOME EVEN**  
9 **MORE NEGATIVE THAN WHAT IS PRESENTED IN TABLE 7-3?**

10 A. There is some possibility that the RESA balance could become even more  
11 negative by the end of 2016, but the Company believes that risk is rather  
12 small. Since Public Service is proposing to lock down the incremental cost of  
13 the majority of the renewable resources, in accordance with the  
14 Commission's rules, the Company is essentially locking in the RESA balance  
15 projections shown on Table 7-3 through 2016. For the period of 2012 through  
16 2016, there are only a few variables in the RESA account balance calculation  
17 that could change after consideration of the locked down components,  
18 including the total retail revenue that forms the basis of the 2% RESA  
19 revenue, the incremental cost of the few small resources that are not locked  
20 down, the administrative costs of the program, and the jurisdictional allocation  
21 to the wholesale customers and the Windsorce credits. All of these  
22 variables do not tend to impact the RESA in a way that would cause large  
23 swings in the account balance.

1 Q. DOES THIS CONCLUDE YOUR TESTIMONY?

2 A. Yes, it does.

## **Attachment A**

### **Statement of Qualifications**

#### **Kurtis J. Haeger**

I graduated from the University of Colorado, Boulder, in 1982 with a Bachelor of Science Degree in Civil Engineering and from the University of Colorado, Denver, in 1987, with a Master of Business Administration in Finance.

I began my employment with Public Service Company of Colorado in June 1982, as a Gas Distribution Engineer. In June 1988, I was promoted to Supervisor, Gas Utilization and Testing. In May 1990, I was promoted to System Planning & Forecasting Manager, and, in October 1994, I was promoted to Gas Supply and Planning Manager. Upon the merger between Public Service Company of Colorado and Southwestern Public Service Company in August 1997, I assumed the same position with New Century Services, Inc., the service company subsidiary of New Century Energies, Inc. In March 1999, I assumed the position of Director, Gas Business Support. Upon the merger between New Century Energies, Inc. and Northern States Power Company in August 2000, I was appointed to the position of Director, Gas Supply and Supply Planning for Xcel Energy Services Inc. In May 2004, I was promoted to the position of Managing Director, Wholesale Planning, the position I currently hold.

Since 1990, my responsibilities have included the development of forecasts of annual and daily gas requirements, long term price of gas forecasts, cost of gas budgets, business planning, strategic planning, long range gas supply planning and gas integrated resource planning, gas supply purchasing, the purchasing of gas

transportation and storage services and electric resource planning for Public Service Company, Northern States Power Company and Southwestern Public Service. In my present position, I am responsible for the resource planning activities for electric generation, the gas supply planning functions for both the local gas distribution and the electric generation requirements, and the administration of the upstream gas transportation and storage contracts for the Xcel Energy operating companies.

I have presented testimony before the Colorado Public Utilities Commission in Docket Nos. 93A-561G, 94A-447G, 93S-001EG (95I-394G), 02A-267G, 98S-518G, 00A-415G, 97A-622G, 99A-549E, 00A-415G, 01A-181E, 02A-267G, 02S-315EG, 02A-541E, 03A-489EG and Application No. 34815. I have also sponsored testimony before the Federal Energy Regulatory Commission in Colorado Interstate Gas Co.'s rate case Docket Nos. RP93-99 and RP96-190, Northern Natural Gas Co.'s rate case Docket No. RP03-398 and before the Wyoming Public Service Commission in Docket No. 30005-GR-97-51.